Submitted by: Prepared by:

Chair of the Assembly at the

Request of the Mayor

For reading:

Planning Department August 14, 2007

CLERK'S OFFICE APPROVED

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Anchorage, Alaska AO 2007- 112

AN ORDINANCE AMENDING THE GIRDWOOD AREA PLAN DESIGNATING AN AREA OF OPEN SPACE (GOS) AND COMMERCIAL RECREATION AS RESIDENTIAL; AN AREA OF SINGLE-FAMILY RESIDENTIAL (GR-2) AND OPEN SPACE (GOS) TO ENTIRELY OPEN SPACE; AND AN AREA OF OPEN SPACE (GOS) TO MULTI-FAMILY RESIDENTIAL (GR-4), IN ALPINE VIEW ESTATES PHASE 2, TRACT B, AND IN A PORTION OF TRACT 17C, T10N, SECTION 17, S.M., AK.

(Planning and Zoning Commission Case 2007-086)

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1: The Girdwood Area Plan is amended in Chapter 7 on Land Use Maps 10 and 11 (Exhibit A) with the following land use designation changes, per the attached map (Exhibit B):

- 1. An approximate area of 1.93 acres in HLB Parcel 6-036 is changed from open space and commercial recreation to single-family residential.
- 2. An approximate area of 8.74 acres in the Alpine View Estates Subdivision is changed from single-family residential and open space to entirely open space.
- 3. An approximate area of 2.5 acres in Alpine View Estates Subdivision is changed from open space to multi-family residential.

Section 2: This ordinance shall become effective immediately upon its passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this ///

ATTEST:

Municipal Clerk

MUNICIPALITY OF ANCHORAGE Summary of Economic Effects -- General Government

AO Number: 2007-112

Title: An Ordinance of the Anchorage Municipal Assembly Amending the Girdwood

Area Plan Designating an Area of Open Space (GOS) and Commercial

Recreation as Residential, an Area of Single-family Residential (GR-2) and Open Space (GOS) to Entirely Open Space; and an Area of Open Space (GOS) to Multi-family Residential (GR-4), in Alpine View Estates Phase 2, Tract B, and in a portion of Tract 17C, T10N, SECTION 17, S.M., AK. (Planning and Zoning

Commission Case No. 2007-086)

Sponsor:

Preparing Agency: Planning Department

Others Impacted: None

CHANGES IN EXPENDITURES AND REVENUES:			(In Thousands of Dollars)							
	FY	07	FY	08	FY	09	FY	'10	FY	11
Operating Expenditures 1000 Personal Services 2000 Non-Labor 3900 Contributions 4000 Debt Service										
TOTAL DIRECT COSTS:	\$	_	\$	-	\$	•	\$	-	\$	
Add: 6000 Charges from Others Less: 7000 Charges to Others										
FUNCTION COST:	\$	-	\$	-	\$		\$	-	\$	
REVENUES:										
CAPITAL:										
POSITIONS: FT/PT and Temp										

PUBLIC SECTOR ECONOMIC EFFECTS:

Approval of this ordinance for a plan amendment will not lead to public sector costs.

PRIVATE SECTOR ECONOMIC EFFECTS:

Approval of this ordinance for a plan amendment should have no significant impact on the private sector.

Prepared by: Thede Tobish, Physical Planning Division Telephone: 343-7918



MUNICIPALITY OF ANCHORAGE ASSEMBLY MEMORANDUM

No. AM 474 -2007

Meeting Date: August 14, 2007

From:

MAYOR

Subject:

AN ORDINANCE AMENDING THE GIRDWOOD AREA PLAN DESIGNATING AN AREA OF OPEN SPACE (GOS) AND COMMERCIAL RECREATION AS RESIDENTIAL; AN AREA OF SINGLE-FAMILY RESIDENTIAL (GR-2) AND OPEN SPACE (GOS) TO ENTIRELY OPEN SPACE; AND AN AREA OF OPEN SPACE (GOS) TO MULTI-FAMILY RESIDENTIAL (GR-4), IN ALPINE VIEW ESTATES PHASE 2, TRACT B, AND IN A PORTION OF TRACT 17C, T10N, SECTION 17, S.M., AK.

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Background

The Assembly is being asked to review and approve an amendment to the land use maps of the <u>Girdwood Area Plan</u> (*GAP*). Glacier View LLC requested that the *GAP* Land Use Maps 10 and 11 (Exhibit A) be amended to redesignate <u>three</u> areas in lower Girdwood Valley:

1) an area of open space (GOS) and commercial recreation (GCR-1) as residential;

2) an area of single-family residential (gR-2) and open space to entirely open space; and

3) an area of open space to multi-family residential (gR-4).

These parcels (Exhibit B) are located south of the Alyeska Highway and west of Timberline Drive, in Heritage Land Bank (HLB) Parcel 6-036 (T10N R2E Section 17 S.M., AK Tract 17C), and in Alpine View Estates Phase 2, Tract B. This GAP amendment accompanies a rezoning action, Planning and Zoning Commission Case 2007-082 (see map, Exhibit C), which will amend relevant zoning maps in Anchorage Municipal Code 21.09.

Action

Glacier View LLC's *GAP* amendment is a condition of approval from Assembly Ordinance 2005-72(S). This ordinance culminated a public process by which Glacier View LLC negotiated a land exchange with the Heritage Land Bank. The Assembly authorized an equal-value exchange of a portion of HLB Parcel 6-036 in lower Girdwood Valley containing approximately 1.93 acres, for an approximate 8.74-acre portion of land owned by the applicant in Alpine View Estates Subdivision (Exhibit B). That exchange underwent a formal HLB disposal review and was recommended for Assembly adoption

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Concur:

Concur:

Attachments:

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42 43 44 by the HLB Advisory Commission. As part of that public process, the Planning Department provided an issues analysis of the land trade to the HLB Advisory Commission, which included generally supportive findings and conclusions relative to a land use and GAP consistency analysis. Terms of the formal Exchange Agreement between HLB and the applicant required that Glacier View LLC:

- 1) create and plat the relevant land parcels for the exchange;
- 2) rezone the areas as appropriate; and
- 3) amend the Girdwood Area Plan.

The applicant has initiated a subdivision proposal for the new area of formerly HLB land, and the future new municipal open space will be platted into a single tract within Alpine View Estates.

The Planning and Zoning Commission held a public hearing on this GAP amendment and recommended approval of the amendment request to the Assembly (Planning and Zoning Commission Resolution No. 2007-035 attached).

THE ADMINISTRATION RECOMMENDS APPROVAL OF AN ORDINANCE AMENDING THE GIRDWOOD AREA PLAN DESIGNATING AN AREA OF OPEN SPACE (GOS) AND COMMERCIAL RECREATION AS RESIDENTIAL; AN AREA OF SINGLE-FAMILY RESIDENTIAL (GR-2) AND OPEN SPACE (GOS) TO ENTIRELY OPEN SPACE; AND AN AREA OF OPEN SPACE (GOS) TO MULTI-FAMILY RESIDENTIAL (GR-4), IN ALPINE VIEW ESTATES PHASE 2, TRACT B, AND IN A PORTION OF TRACT 17C, T10N, SECTION 17, S.M., AK.

Prepared by: Planning Department

Tom Nelson, Director, Planning Department Approved by: Mary Jane Michael, Executive Director Concur:

Office of Economic and Community Development

James N. Reeves, Municipal Attorney Denis C. LeBlanc, Municipal Manager

Mark Begich, Mayor Respectfully submitted,

Exhibit A: Maps 10 and 11, Land Use Plan, Girdwood Area Plan

Exhibit B: GAP Land Use Map Designation Changes

Exhibit C: Planning and Zoning Commission Rezone 2007-082 Map

Planning and Zoning Commission Resolution No. 2007-035 Planning and Zoning Commission Minutes of June 4, 2007

Staff Analysis for Planning and Zoning Commission Case 2007-086

Exhibit A

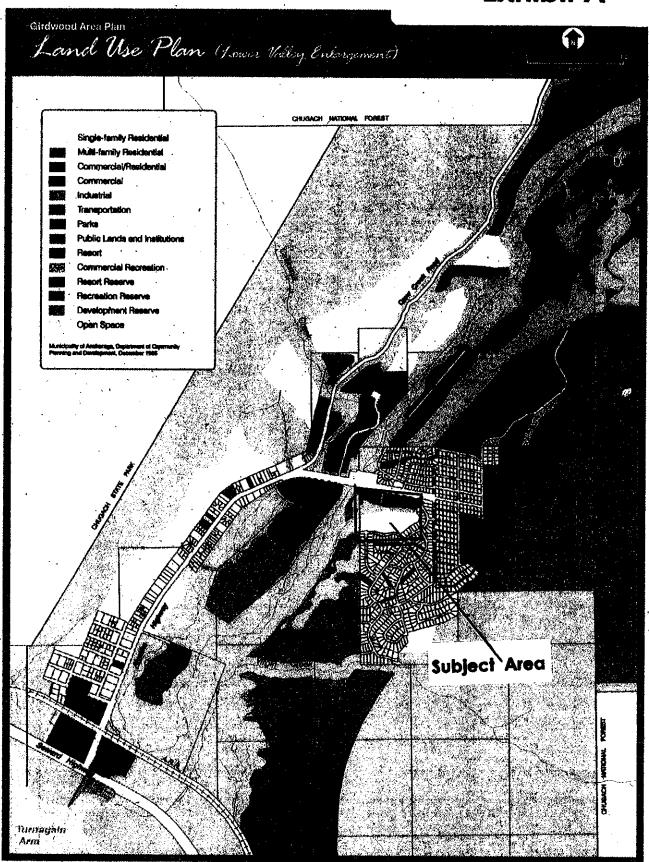


Exhibit A, Map 10

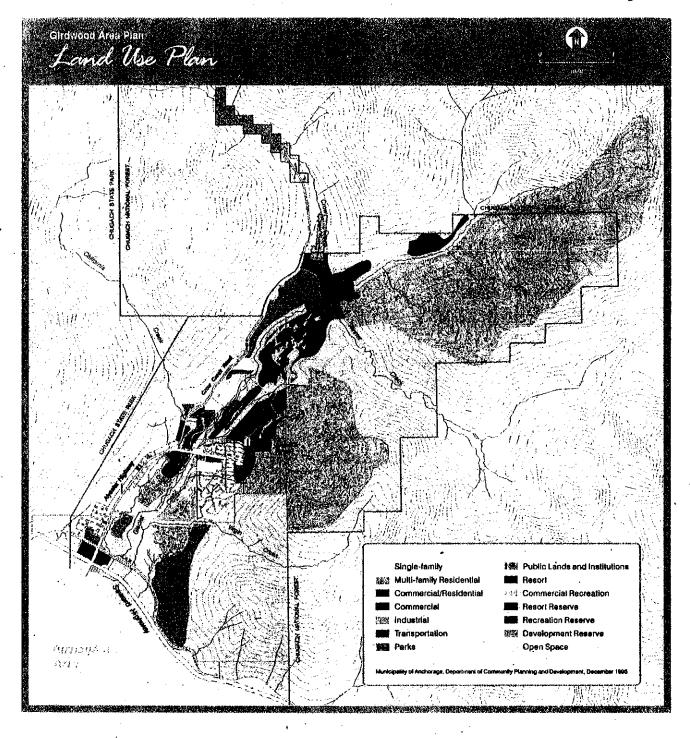
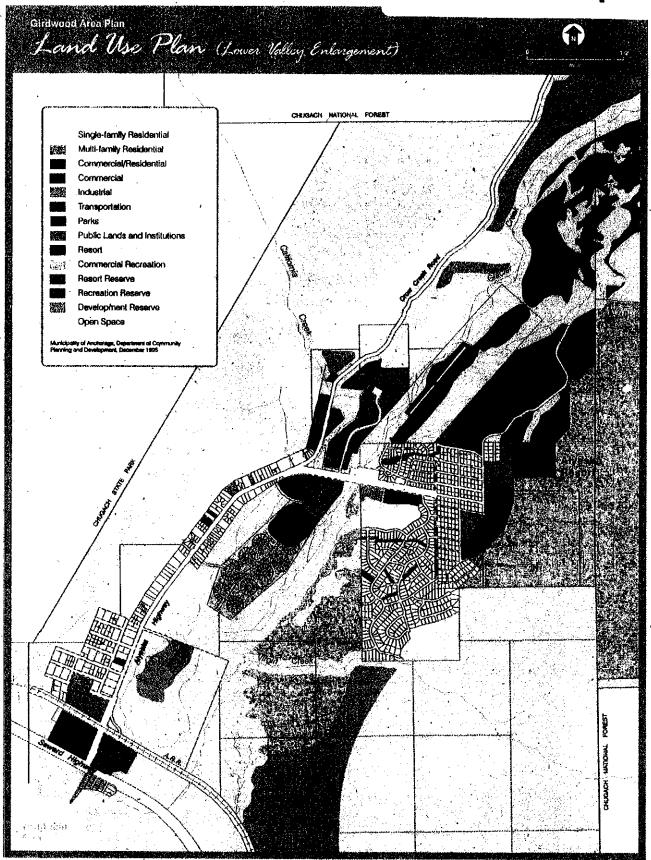
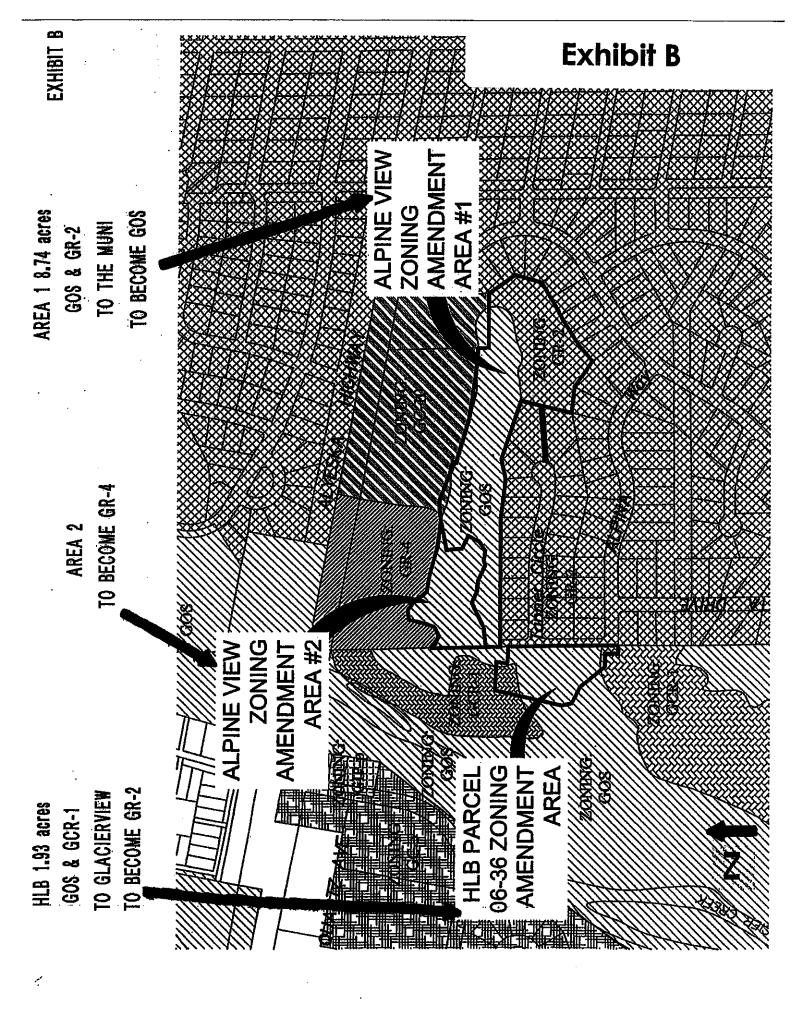


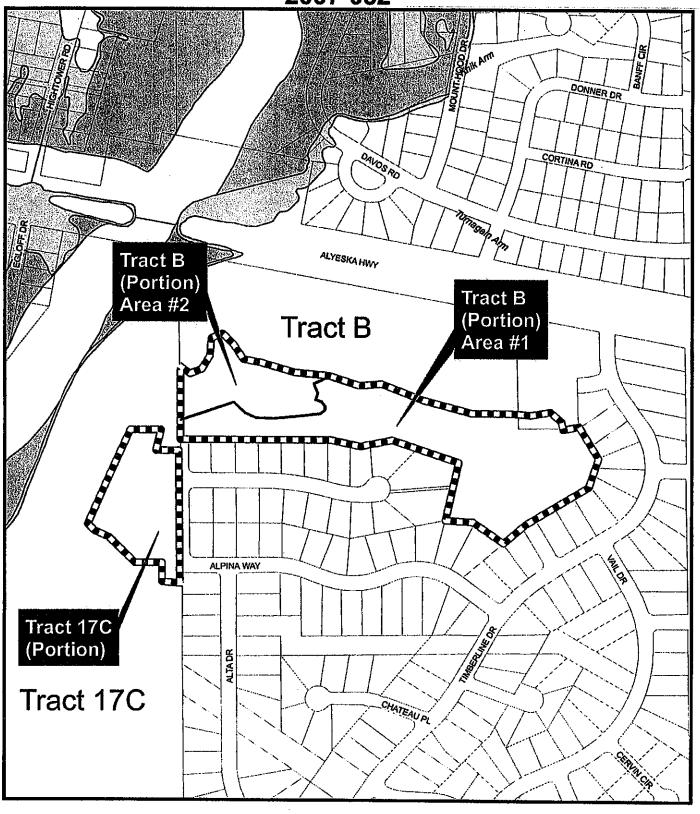
Exhibit A, Map 11





REZONE 2007-082

Exhibit C



Municipality of Anchorage Planning Department

Date: July 29, 2007

Flood Limits

100 Year 600 Year

600 Year Floodway



Resolution No. 2007-035 Planning and Zoning Commission

MUNICIPALITY OF ANCHORAGE

PLANNING AND ZONING COMMISSION RESOLUTION NO. 2007-035

A RESOLUTION RECOMMENDING APPROVAL OF AN AMENDMENT TO THE GIRDWOOD AREA PLAN DESIGNATING AN AREA OF OPEN SPACE (GOS) AND COMMERCIAL RECREATION (GCR-1) AS RESIDENTIAL; AN AREA OF SINGLE-FAMILY RESIDENTIAL (GR-2) AND OPEN SPACE (GOS) TO ENTIRELY OPEN SPACE; AND AN AREA OF OPEN SPACE TO MULTI-FAMILY RESIDENTIAL (GR-4), IN ALPINE VIEW ESTATES PHASE 2 AND IN TRACT B AND T10N, R2E, SECTION 17, S.M., AK TRACT 17C.

(Case 2007-086)

WHEREAS, the Heritage Land Bank Commission recommended that the Municipality enter into an agreement for a land swap in Girdwood between the ownership party of Alpine View Estates, wherein the Municipality would receive approximately 8.74 acres of open space in exchange for 1.93 acres of nearby HLB lands; and

WHEREAS, the Municipal Assembly approved this land exchange with Assembly Ordinance 2005-072, which included a condition that the landowner amend the <u>Girdwood Area Plan</u> (GAP) and submit a subdivision plat to represent the changes in land uses at the site affected by the exchange; and

WHEREAS, the Planning Department undertook an analysis of this land exchange relative to the land use intentions for this area, which found that the exchange and this GAP amendment will result in a net gain of natural open space (GOS) in this section of Girdwood; and

WHEREAS, this GAP amendment is consistent with applicable municipal environmental plans and regulations, particularly the <u>Anchorage Wetlands Management Plan</u> and the <u>Anchorage Coastal Management Plan</u>, as implemented in the previous and forthcoming wetland permits, and it reflects the recommendations of Volume 3, of the 1987 <u>Anchorage Park</u>, <u>Greenbelt</u>, and <u>Recreation Facility Plan</u>; and

WHEREAS, no adverse comments were received during the case review; and

WHEREAS, the GAP's land use and development intentions and assumptions for this area remain in place with this amendment, and the associated changes in development patterns, and the representative public and the public process remain well served with these relatively minor land use changes.

NOW, THEREFORE, BE IT RESOLVED by the Anchorage Planning and Zoning Commission that:

- A. The Commission makes the following findings of fact:
 - 1. That a great deal of work was involved in surveying and examining parcels involved in this land use exchange and GAP amendment.

Planning and Zoning Commission Resolution No. 2007-035 Page 2

- 2. The open space, recreational, and residential rezonings associated with this GAP amendment are in the Municipality's best interest.
- 3. This GAP amendment fulfills a condition of approval from the Assembly ordinance that consummated the land exchange.
- В. The Planning and Zoning Commission recommends that the Girdwood Area Plan, Chapter 7, Land Use Maps 10 & 11 (following page 46), shall be amended (subject to final surveys) as follows:
 - 1. An approximate area of 1.93 acres in HLB Parcel 6-036 is changed from open space and commercial recreation to single-family residential.
 - 2. An approximate area of 8.74 acres in Alpine View Estates is changed from single-family residential and open space to entirely open space.
 - 3. An approximate area of 2.5 acres in Alpine View Estates is changed from open space to multi-family residential.

PASSED AND APPROVED by the Anchorage Planning and Zoning Commission this 4th day of June, 2007.

(2007-086)

Minutes of June 4, 2007 Planning and Zoning Commission

an ending condition 8 to add after the words "be completed" after "shall". COMN "SSIONER PALMER seconded.

COMMISSIONER ISHAM supported his motion, finding that this is an upgrade of an existing site. From the conceptual drawings, it appears the appearance of the stored ent will be greatly improved. The rectioner is doing its best to meet the recommendations put in place by the Department. His concerns regarding signage will an addressed through condition 10 and, with the approval of the Traffic Department required, the situation on 88th Avenue will be improved.

CHAIR JONES stated she has watched this store grow since its construction and she was pleased that traffic flow on 88th Avenue we ald improve with this proposal. She commented or the vehicular and pedestrian a sues she observes when at this site and felt this proposal is an opportunity to enhance the experience of she ppers and vehicular and pedestrian travelers.

AYE: Cotter, Josephson, Jones, Isham, Fredrick, Palmer

NAY: N ne

PASSED

2. 2007-086

Glacier View LLC. A request to amend the Girdwood Area Plan, designating open space (GOS) as residential and residential (GCR-1, GR-2, GR-3, GR-4) to GOS for approximately 10.3 acres from GCR-1 and GOS to GR-2, from GR-2 and GOS to entirely GOS, and from GOS to GR-4. Alpine View Estates Phase 2, Tract B and T10N R2E Section 17 S.M., AK Tract 17C. Located south of the Alyeska Highway and west of Timberline Drive.

3. 2007-0 82

Glacier View LLC. A request to rezone approximately 10.3 acres from GCR-1 and GOS to GR-2, from GR-2 and GOS to entirely GOS, and from GOS to GR-4. Alpine View Estates Phase 2, Tract B and T10N R2E Section 17 S.M., AK Tract 17C. Located south of the Alyeska Highway and west of Timberline Drive.

Staff member AL BARRETT explained the first case is an amendment to the Girdwood Area Plan (GAP) and the second is a rezoning. These actions result from a 2005 land exchange agreement between Glacier View LLC and the Municipality of Anchorage (MOA) represented by the Heritage Land Bank (HLB). The Department has supported the land exchange since the agreement in 2005. Physical Planning prepared an evaluation of the land exchange and the Department's support was unqualified. The Department reviewed community facilities (primarily roads and parks), public utilities, the potential mix of uses (generally residential and commercial), land use compatibility, and the GAP for this area. Nothing has changed since that evaluation. The Department continues to support the land exchange. The first item to affect this exchange is to amend the GAP, the second is to rezone the areas to the appropriate new districts, and the third is to plat the parcels for the actual exchange. The platting will likely be the most difficult process because the properties are wet, Glacier Creek traverses the site, and the road alignments will depend on creeks, wetlands, and suitable soils. The Department recommends approval of the amendment to the GAP.

MR. BARRETT stated that for case 2007-082, 179 public hearing notices were mailed, two were received in mild opposition, which he suspected were because they did not understand the details of the land exchange, and one was received in support. The Girdwood Land Use Committee and the Girdwood Board of Supervisors support the rezoning and the GAP amendment. MR. BARRETT reviewed the boundaries of the exchange as shown on page 02 of the packet in case 2007-082. He indicated the MOA currently owns a 1.9-acre site that is Girdwood Open Space (GOS) property; there are two pieces at the north and south zoned Girdwood Commercial Recreation 1 (GCR-1), which means golf course or Nordic skiing. If the exchange is approved. the GOS and GCR-1 areas will go into ownership of Glacier View LLC and the land will be rezoned GR-2 for single-family and/or duplex. Further to the east is an area zoned GOS. Some of that area is wet. That land is owned by Glacier View LLC and it will stay in their ownership but will be rezoned GR-4 for multi-family development with this rezoning. Because of soils and wetlands issues and the existence of a branch of the creek, the Department is recommending a density limitation of 8 dwelling units per acre (DUA). The area furthest to the east is 8.75 acres and is owned by Glacier View LLC and is zoned GOS and GR-2. This property would come under MOA ownership and it would become entirely GOS, if this rezoning were approved. This has pleased residents on Alpina and Timberline. Vis-à-vis the

requirements for a rezoning, the rezoning would conform to the GAP if case 2007-086 is approved. The change is essentially a shuffle of zonings and the environmental conditions are so widespread that there is no particular zoning district that is more appropriate in one area than another. In terms of the cumulative effect of the rezoning, this is essentially a shuffling of uses; the existing uses will either be buffered from any changes or the changes will be compatible with existing uses. Transportation and drainage will be the preliminary concerns. New roads are being installed and the area is wet. A 60-foot collector will be built. The applicant intends to develop this property over the next three to seven years after all approvals are in place. The conditions include special limitations and effective clauses to address concerns.

COMMISSIONER JOSEPHSON asked if the commentators from the public misunderstood what is being done, given that they indicated they like open spaces and they do not want developed park uses or high density residential. MR. BARRETT agreed that the commentators like open space and do not want developed recreational uses, which will not happen because the area is too wet and the Staff reviewers do not even favor constructed trails. He thought some of the homeowners did not understand the proposal, particularly regarding the GR-4, which it is adjacent to existing GR-4. That land is uplands and is more suitable for higher density development. Furthermore, the new area south of the GR-4 that would become GR-4 does not represent a net loss of GOS because other GOS is being created. In addition, the density will be 8 DUA and the development will be buffered by a wide GOS property and Glacier Creek. COMMISSIONER JOSEPHSON remarked that although the MOA gets a net acreage gain, his sense is that the land is inferior. MR. BARRETT responded that in 2005 the HLB noted that issue in the initial land exchange. The advantage to the MOA is that the GR-2 property, which is marginally developable. will be taken out of development status and put into open space. In return, the applicant will be given a slight density increase for the property to the south of the existing GR-4. The property currently owned by HLB has a possible Class A or Class C wetland and a branch of Glacier Creek runs across the north end of it; nothing more will be gained by the applicant than what could be done under the GR-2 that the petitioner is relinquishing. COMMISSIONER JOSEPHSON asked if the proposed golf course is to the southwest of parcel 0636. MR. BARRETT replied that GOS zoning allows open space, whereas golf courses are allowed in GCR-1. COMMISSIONER JOSEPHSON asked if the golf course is a fate accompli. MR. BARRETT did not have the answer. He noted that the area is encumbered by Class A wetland and

Glacier Creek and would be marginal for a golf course.

COMMISSIONER JOSEPHSON asked who initially proposed the land exchange. MR. BARRETT presumed it was the petitioner, Glacier View LLC. COMMISSIONER JOSEPHSON asked why some more significant land use exchanges have been on the ballot and this is not. MR. BARRETT was aware that in 2005 the Department prepared a position paper that went to the HLB Advisory Committee, which took it to the Assembly where it was approved.

COMMISSIONER ISHAM noted on page 7 of case packet 2007-082 that the Girdwood Board of Supervisors did not give written comments, but Staff said they have indicated verbal agreement. MR. BARRETT explained that at the time the report was written there was nothing in writing, but since that time the Girdwood Board of Supervisors has submitted written comment.

COMMISSIONER JOSEPHSON noted the packet indicates that the 25-foot buffer will remain in HLB ownership and other boundaries of the HLB parcel shall be enlarged in order to convey 1.93 acres to Glacier View LLC. He understood that the city wants to protect the wetlands, but will give the petitioner 1.93 acres in any case. In the next paragraph that same guarantee is not made. MR. BARRETT stated that any boundary adjustments would reflect that kind of equivalency.

The public hearing was opened.

TONY HOFFMAN, representing the petitioner, stated the land exchange agreement is in the packet. He clarified that the property to the east of the property line is being developed under a current Corps of Engineers (COE) fill permit. The petitioner is familiar with the soil conditions and wetlands in the area. To the west of the boundary the petitioner is mapping the edge of the Class A/Class C boundary, to be verified by the MOA Wetlands Coordinator. It will be difficult to capture 1.93 acres, given the issues on the property. To the west is an alignment for the Alyeska Highway that must also be considered. The 1.93-acres is constrained on all four sides. The petitioner is currently in a platting action and the plat is scheduled for hearing on July 19, 2007.

COMMISSIONER JOSEPHSON commented on the public hearing comment from individuals on Timberline on page 45 of the packet in case 2007-082 and asked if the commentators understand where the change will occur. MR. HOFFMAN believed there was a misunderstanding on the part of that commentators. He stated that what is currently zoned GR-2 will become open space, rather than potentially being developed with homes. If they understood that the density is being transferred to open space, he did not believe they would object. Most people see the wetland along the east. The exchange creates a larger open space.

The public hearing was closed.

COMMISSIONER JOSEPHSON asked if Mr. Barrett concurred with Mr. Hoffman that the commentators on page 45 misunderstand the area that will become GR-4. MR. BARRETT indicated he did agree with Mr. Hoffman. The most common concern with the telephone calls he received began with an explanation of the meanings of the zoning districts. The residents along Timberline, including the commentators referenced, did not realize that the rear of their property would back up to open space rather than a home. There will be a loss of some area in the GR-4 zone, but that has been identified by the wetlands reviewers as appropriate for the land exchange.

COMMISSIONER PALMER moved for approval of case 2007-086, Amendment to the Girdwood Area Plan, subject to the three Department recommendations. COMMISSIONER ISHAM seconded.

COMMISSIONER PALMER supported his motion, noting that after reading the evidence, listening to the Staff report, and hearing the petitioner it is apparent a great deal of work has been involved in surveying and examining the parcels involved in this request. He believed the open space, recreational, and residential rezonings are in the city's interest.

CHAIR JONES noted that the Commission's approval is advisory to the Assembly.

AYE: Cotten, Josephson, Jones, Isham, Fredrick, Palmer

NAY: None

PASSED

COMMISSIONER PALMER moved for approval off case 2007-082, a request to rezone 10 acres, subject to Staff recommended Effective Clause 1.a, 1.b, 1.c, and 1.d and Special Limitations 2.a and 2.b. COMMISSIONER ISHAM seconded.

COMMISSIONER PALMER stated this action is necessary to implement the intent of the GAP amendment. From the Staff's report and written materials and testimony, it is apparent this action will benefit the city.

COMMISSIONER JOSEPHSON supported the motion with some hesitancy given the concerns that were expressed. Without visiting the site, his sense is that the HLB will receive unusable land. His other concern is that Glacier View LLC is aware the land is not usable. There are comments on page 92 from AWWU asking what makes this situation unique when in past platting actions some developers have voluntarily dedicated parks, open spaces, greenbelts, etc. without expectation of land trade or compensation. He viewed this exchange as being linked to the golf course. He assumed the properties to the south of Parcel 06-36 are for the golf course. Girdwood residents have decided on an atmosphere and appearance for their community and he thought they feared they would lose that character. He supported the motion because every agency supports the proposal.

CHAIR JONES noted regarding AO 2005-72(S) authorizing the land exchange that Section 2 has some very key language where it states, "This ordinance shall be effective upon corresponding amendments to the Girdwood Area Plan recommended by the Planning and Zoning Commission and approved by the Anchorage Assembly." This means nothing is final until there is a final review by the Assembly.

AYE: Cotten, Josephson, Jones, Isham, Fredrick, Palmer

NAY: None

PASSED

4. S-11587

Jaguar Development Group LLC. To subdivide two (2) tracts land and a portion of land into four (4) tracts and sixty-one (61) lots with vacation of a 50 ft access easement, a 10 ft right-of-way easement, a 10 ft buffer landscape easement, a 10 ft trail easement, an approximate 37 ft water & sewer easement, a 10 ft water easement, a 15 ft utility easement and a 10 ft utility easement. Hollywood Vista, Tract 2. A. US Survey 3026, Tract 1 and a portion of US St. rev 1170 ARR Anchorage Terminal Reserve, an located within the SW1/4 of Section 8, Tlank R3W, S.M., Alaska. Located south of

Staff Analysis for Case 2007-086 Planning and Zoning Commission

Municipality of Anchorage

MEMORANDUM

DATE:

June 4, 2007

TO:

Planning and Zoning Commission

THRU:

NTom Nelson, Director Planning Department

FROM:

Thede Tobish, Senior Planner
Physical Planning Division

SUBJECT:

Case 2007-086 Amendment to the Girdwood Area Plan

Request:

Glacier View LLC requests that the Girdwood Area Plan (GAP) Land Use Maps 10 and 11 (see Exhibit A) be amended to redesignate three areas in lower Girdwood Valley: 1) an area of open space (GOS) and commercial recreation (GCR-1) as residential; 2) an area of single-family residential (gR-2) and open space to entirely open space; and 3) an area of open space to multi-family residential (gR-4). These parcels are located south of the Alyeska Highway and west of Timberline Drive, in Heritage Land Bank (HLB) Parcel 6-036 (T10N R2E Section 17 S.M., AK Tract 17C), and in Alpine View Estates Phase 2, Tract B (see Exhibit B). This GAP amendment accompanies a rezoning action (Case 2007-082), which will amend relevant zoning maps in Anchorage Municipal Code 21.09.

Background:

Glacier View LLC's GAP amendment is a condition of approval from Assembly Ordinance 2005-72 (S). This ordinance culminated a public process by which Glacier View LLC negotiated a land exchange with the Municipal HLB. The Assembly authorized an equal-value exchange of a portion of HLB Parcel 6-036 in lower Girdwood Valley containing approximately 1.93 acres, for an approximate 8.74 acre portion of land owned by the applicant in Alpine View Estates Subdivision (see Exhibits B & D). That exchange underwent a formal HLB disposal review and was recommended for Assembly adoption by the HLB Advisory Commission. As part of that public process the Planning Department provided an issues analysis of the land trade to the HLB Commission, which included generally supportive findings and conclusions relative to a land use and GAP consistency analysis. Terms of the formal Exchange Agreement between HLB and the applicant required that Glacier View LLC 1) create and plat the relevant land parcels for the exchange; 2) rezone the areas as appropriate; and 3) amend the GAP. The applicant has initiated a subdivision proposal for the new area of formally HLB land and the future new Municipal open space will be platted into a single tract within Alpine View Estates.

Planning and Zoning Commission GAP Amendment/Case 2007-086 June 4, 2007 Page 2

Land Use and GAP Analysis:

The GAP land use maps reflected an intent to buffer single-family residential land uses (e.g. Alpine View Estates, Phases 1 & 2) from more intense multi-family and commercial uses along the Alyeska Highway with natural open space located in-between. This open space included native forest, a stream, and wetlands that were marginal to unsuitable for development. The petitioner's new acreage within HLB Parcel 6-036 was identified in the GAP mostly as open space with a small section of commercial recreation in uplands.

The Girdwood Land Use Regulations (Anchorage Municipal Code Chapter 21.90) represent an essential implementation component for the GAP. These regulations provide detail and unique land use, dimensional, and design standards for a suite of new Girdwood-specific zoning districts. For the subject area in this amendment request, most of the land in HLB Parcel 6-036 was included as GOS, which reflected the original GAP land use maps. Much of the area owned by Glacier Creek LLC that is to be placed in Municipal ownership as a result of the land exchange was originally zoned GOS also since it was constrained by wetlands, peat soils, and a small stream. That area will now be consolidated into a single tract and will become GOS. Although the square footage of land exchange reflects a seeming imbalance of area in favor of the Municipality and new public open space, the actual developable area of this new GOS section was already restricted by environmental features.

The applicant has requested that a small area of land north of and not included in the new public open space tract, which is currently zoned GOS, be changed to residential multi-family and rezoned to gR-4. While this would extend the adjacent multi-family (gR-4) area south from its frontage along Alyeska Highway, it is not inappropriate and is consistent with the intent of the GAP and its original land use maps. Since this small area is at the south end of this multi-family district, it is appropriate that either an administrative site plan review or a conditional use review will determine a suitable density range, as currently required should the landowner wish to develop the area at greater than 4 DUA. The new open space parcel will serve as a buffer from this potentially higher density area to the single-family residential (gR-2) development to the south.

There remain outstanding land use issues for this section of lower Girdwood Valley that this plan amendment and its associated rezoning case may not resolve. These include what will be the future location of a new Girdwood Access Road, which is to be a two-lane collector thru this area between Alyeska Highway and the Seward Highway. Its alignment will be determined in future platting actions for this subdivision. It should not otherwise be affected by these land use amendments. Final platting for the exchange area within HLB Parcel 6-036 must include proper representation of Corps permit conditions and relevant wetland and creek setbacks. The issue of where a future neighborhood park is to be located, as identified and discussed in the GAP, still requires study. The GAP (page 96) offers the appropriate means and recommendations to locate this 5-15 acre park. In fact this GAP amendment in part addresses the issue of future parks since the area that is to become public GOS includes areas identified in the subdivision process that are more appropriately delineated as natural open space intended for public uses. However, wetland conditions will preclude its use as an active neighborhood park area.

Planning and Zoning Commission GAP Amendment/Case 2007-086 June 4, 2007 Page 3

Findings and Recommendation:

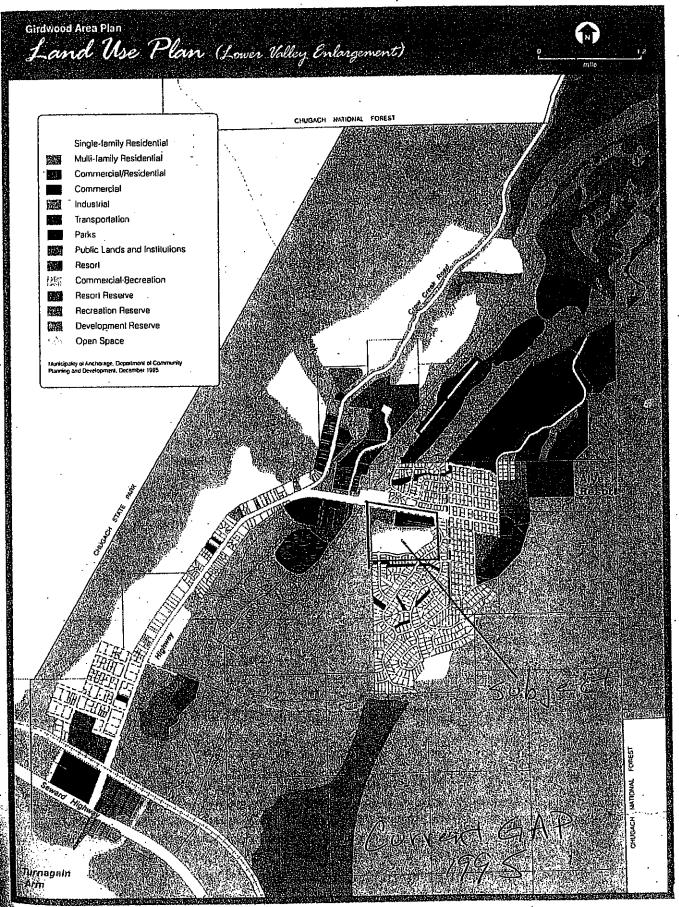
This GAP amendment is otherwise consistent with applicable Municipal environmental plans and regulations, particularly the Anchorage Wetlands Management Plan and the Anchorage Coastal Zone Management Plan, as implemented in the previous and forthcoming wetland permits. It reflects the recommendations of the Volume 3, 1987 Anchorage Park, Greenbelt, and Recreation Facility Plan. No adverse comments were received during the case review. As long as the current plat case for this new single-family area in HLB Parcel 6-036, and future platting actions in the north sections of Alpine View Estates provide for the new Girdwood Access Road and other utility and trail features outlined in Municipal plans, the Planning Department finds this plan amendment consistent with the intent of the GAP for this section of Girdwood Valley. The GAP's land use and development intentions and assumptions for this area remain in place with this amendment and the associated changes in development patterns. The representative public and the public process remain well served with these relatively minor land use changes.

The Planning Department recommends:

- The Girdwood Area Plan, Chapter 7 Land Use Maps 10 & 11 (following page 46) shall be amended (subject to final surveys), per *Exhibit D*, as follows:
 - 1. An approximate area of 1.93 acres in HLB Parcel 6-036 is changed from open space and commercial recreation to single-family residential.
 - 2. An approximate area of 8.74 acres in Alpine View Estates is changed from single-family residential and open space to entirely open space.
 - 3. An approximate area of 2.5 acres in Alpine View Estates is changed from open space to multi-family residential.

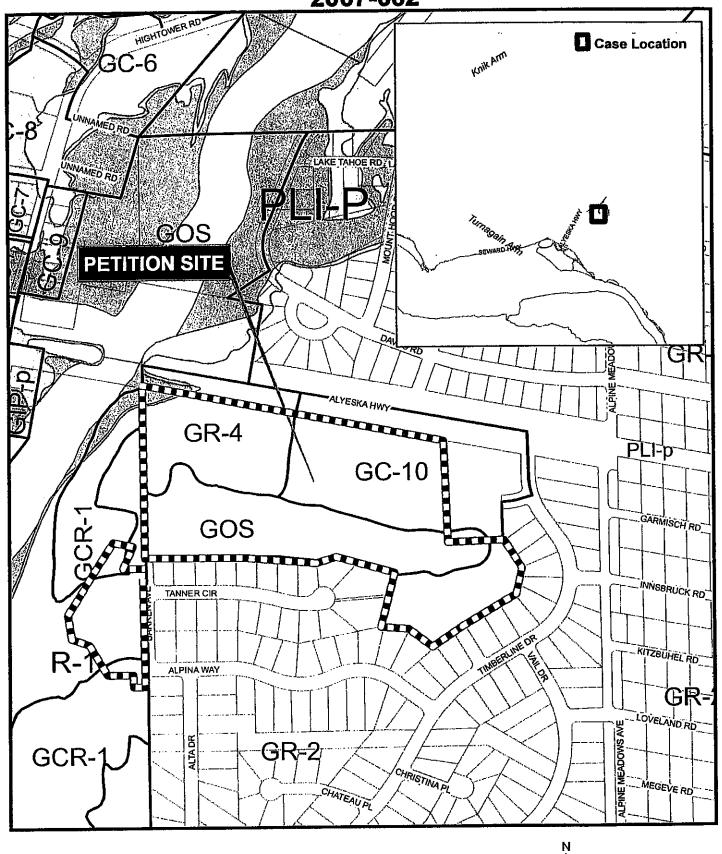
ATTACHMENTS:

Exhibit A	GAP Land Use Map 11
Exhibit B	Outline of GAP Amendment Area and Rezone
Exhibit C	Proposed Amendments to GAP Land Use Map 11
Exhibit D	Details of GAP Amendments



Chapter 7. Land Use Plan

REZONE EXHIBIT "B" 2007-082



Municipality of Anchorage Planning Department

Date: May 23, 2007

Flood Limits

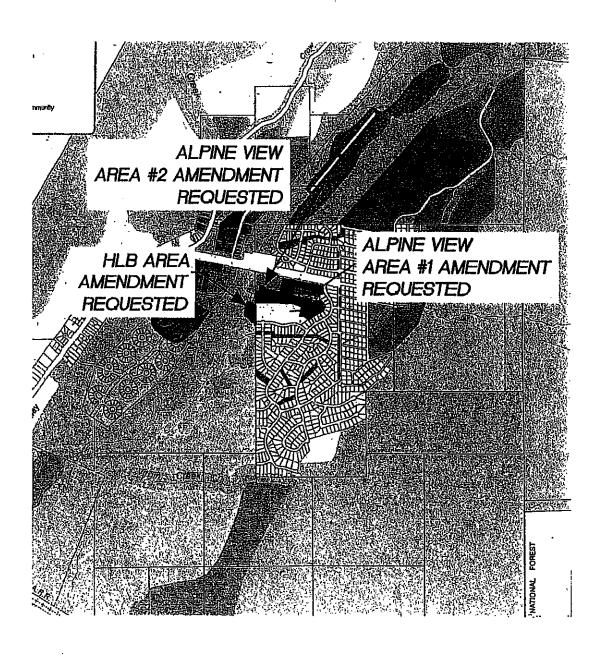
100 Year 500 Year

Floodway



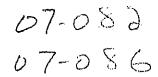
EXHIBIT C

THE GIRDWOOD AREA PLAN



meal 8.74 ac Gos+GR.7 to become GOS to the Moni **AMENDMENT** ALPINE VII ZONING AREA #1 EXTIBI-AMENDMENT AREA #2 to become GR-2 ZONING ALPINE VIEW HCB 1.930c. G05 49CR-(to Glacier View AREA **90-36 ZONING AMENDMENT**

APPLICATION SUBMITTAL





4/26/2007

Municipalitry of Anchorage Planning and Zoning Attn: Jerry Weaver

Re: Request for Amendment to the Girdwood Area Plan

Dear Mr. Weaver;

Attached is a narrative that outlines our request for an Amendment to the Girdwood Area Plan. The amendment is to facilitate the rezone and platting action necessary to fulfill the agreement between Tim Caban (Alpine View Estates) and the Municipality of Anchorage Heritage Land Bank, per A.O. 2005-72.

If you have any questions or comments, please don't hesitate to let me know.

Regards,

Tony Hoffman PLS Lantech Inc

KEQUEST FOR AMENDMENT 10 THE GIRDWOOD AREA PLAN

TR 17C, T10N R2E SEC 17 (Plat 73-220)
And
Tract B, Alpine View Estates Phase 2 (Plat 2005-54)

Introduction:

The purpose of this narrative \ application is to facilitate an Exchange Agreement between the Municipality of Anchorage, Heritage Land Bank and Glacier View, LLC, dated February 22, 2007. In essence, the exchange agreement authorized a land swap between Glaicer View LLC, and the Heritage Land Bank. Heritage Land Bank is to receive 8.74 acres owned by Glacier View LLC, located in Alpine View Estates Phase 2, in exchange for 1.93 acres of land located in HLB parcel 06-36, which is located adjacent to and west of Alpine View Estates. HLB parcel 06-36 was subdivided as Tract 17C, Plat 73-220.

History:

AO 2005-72 was passed by the Assembly on 7/26/2005, and it authorizes the Heritage Land Bank to enter into the Exchange Agreement with Glacier View. The actual Exchange Agreement spells out the terms and responsibilities of both parties in the exchange of land. In the agreement, Glacier View LLC is required to create the parcels of land necessary to facilitate the land swap. To do that, both parcels must be platted to the appropriate areas, and they must be rezoned from the zoning imposed per AMC 21.09 (A.O. 2005-81). Additionally, the Girdwood Land Use Plan must be amended, which is the intent of this request.

Our Proposal:

We are requesting amendment of the Girdwood Land Use Maps 10 and 11, that outline the general use areas (see attached Exhibits "A" and "B"). Specifically, we request that the HLB area (refered to as HLB Area Amendment Area on the attached exhibit map "B") be designated Residential, and the area referred to as Alpine View Area #1 Amendment Area on the attached exhibit map "B" be redesignated as Open Space. Additionally, we request that the area referred to as Alpine View Area #2 Amendment Area on the attached exhibit map "B" be redesignated as Multi Family Residential in the Girdwood Area Plan.

THE GIRDWOOD AREA PLAN

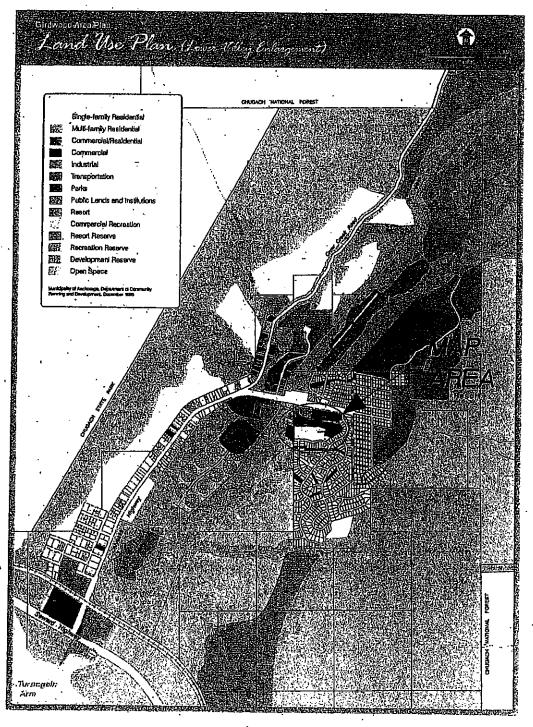
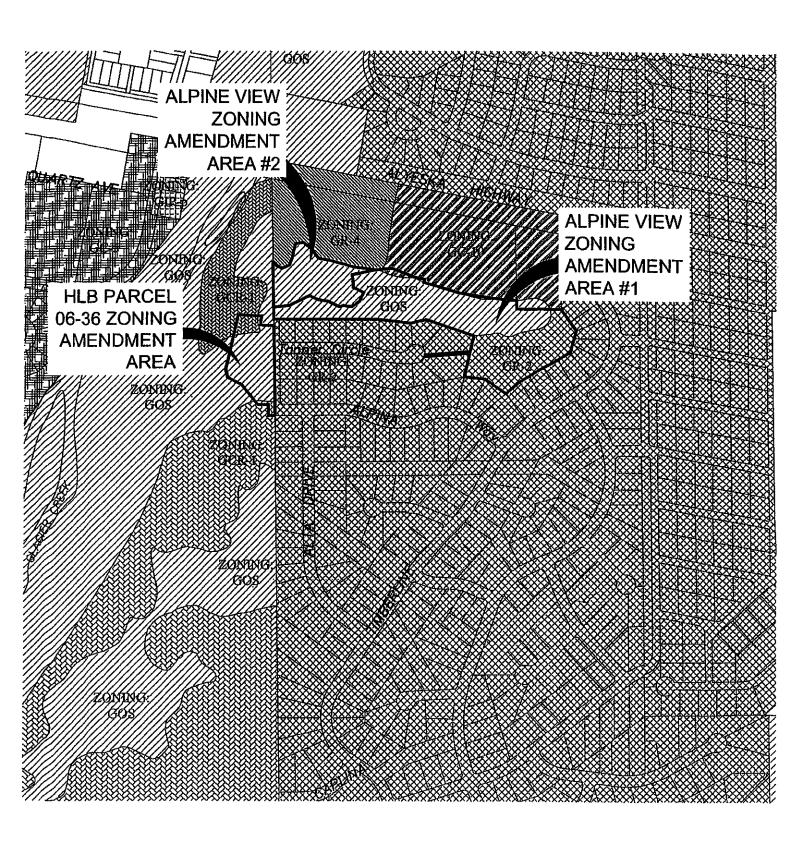
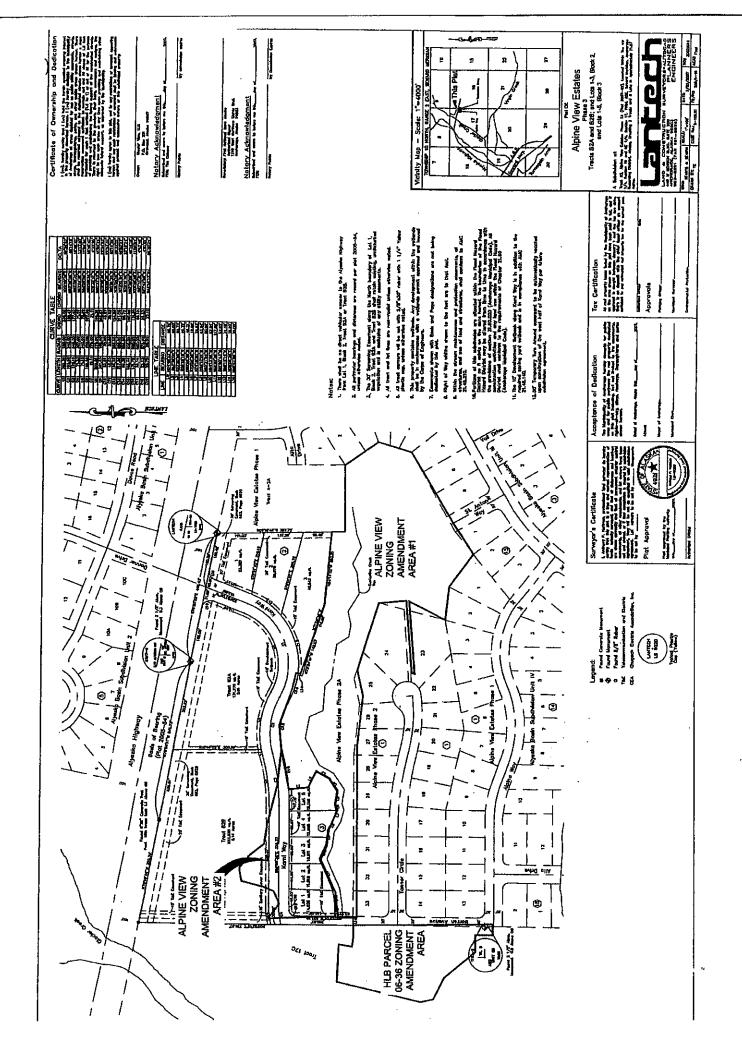
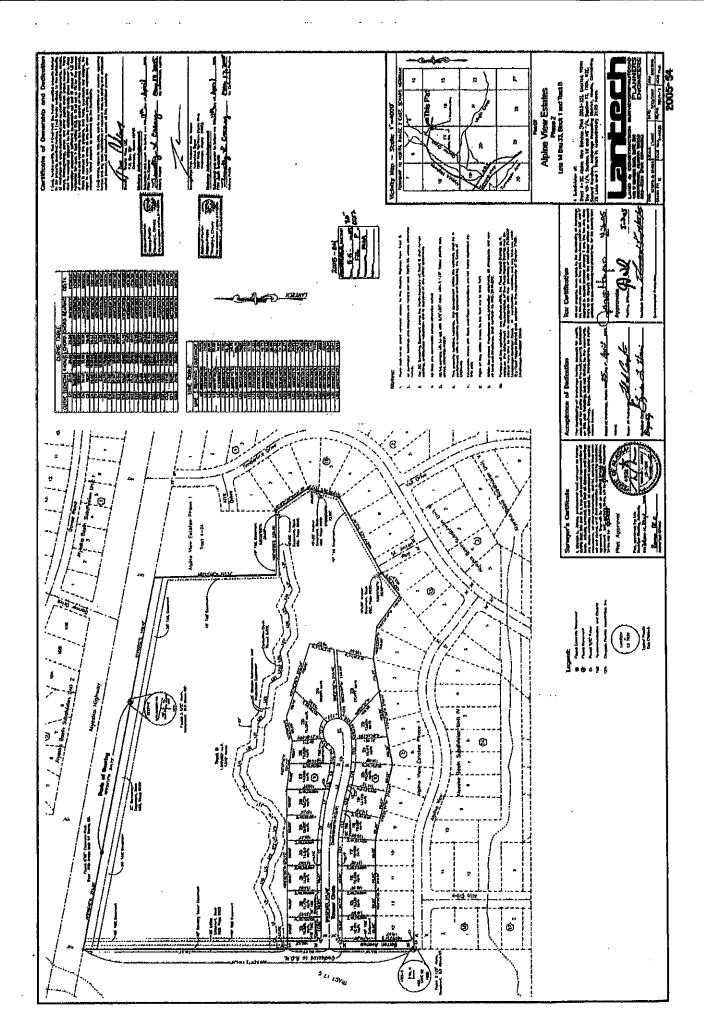


EXHIBIT "A"







Include w/plan amendment

Application for Zoning Map Amendment

Municipality of Anchorage Planning Department PO Box 196859 Anchorage, AK 99519-6650

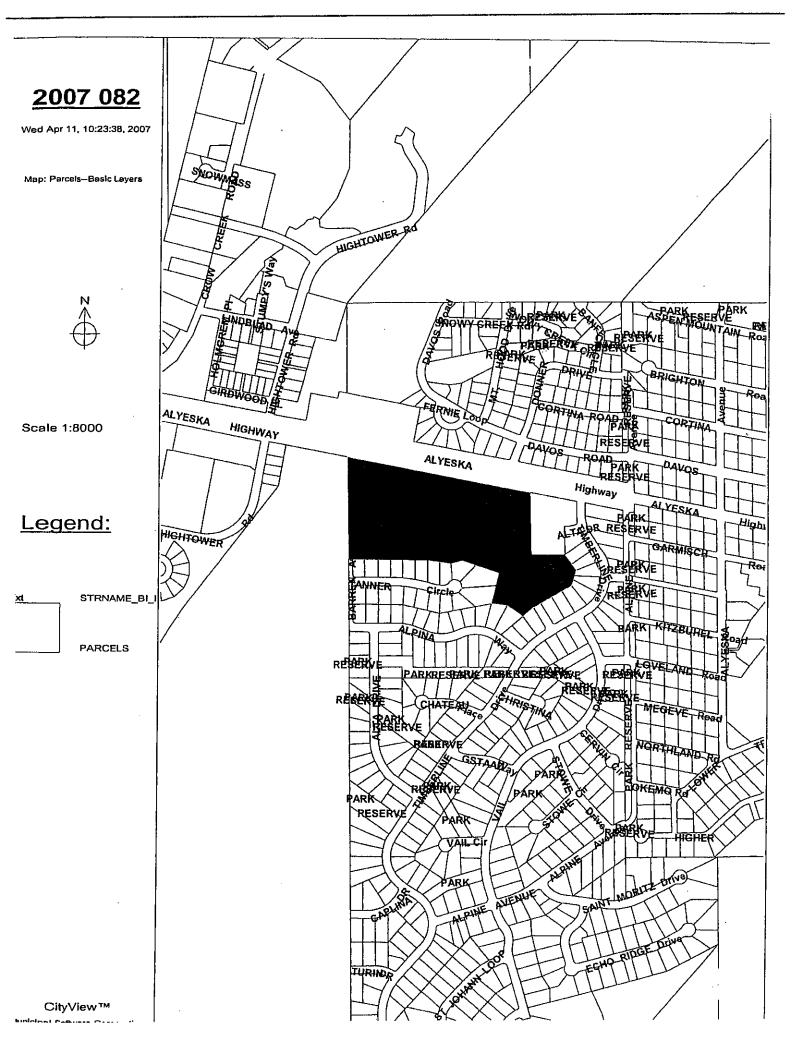


Please fill in the information asked for below.

PETITIONER*	PETITIONER REPRESENTATIVE (if any)
Name (last name first)	Name (last name first)
Glacier View LLC	Lantech, Inc.
_ · · · · · · · · · · · · · · · · · · ·	Mailing Address
P.O. BOX 201	440 West Benson Blvd., Suite 103
Girdwood, Alaska 99587	Anchorage, Alaska 99503
Contact Phone: Day: 907-783-3297 Night:	Contact Phase Day 500 500
Fax:	Fax: 561-6626
E-mail:	
Report additional petitioners or disclose other co-owners on supplemental form. Fi	E-mail: mail@lantechi.com
Figure 2 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	Billure to divulge other beneficial Interest games; may determine the first

C-IIIali.	E-m	ail: mail@lantechi.com
report additional patitioners or disclose other co-owners of	on supplemental form. Fallure to divulge other be	all: mall@lantechi.com preficial interest owners may delay processing of this application
DOODEDTY INFORMATION		
PROPERTY INFORMATION		
Property Tax # (000-000-00-000):	075-163-39-00	0 , 075-104-01-000
Site Street Address:		
Current Legal Description (use additional sho	eet if necessary)	<u> </u>
Tract "B", Alpine View Estates, Phas	se 2 (Plat 2005-54) and Tract	17C, T10N R2E SEC 17 (Plat 73-220)
		(Mat 70-220)
aning Val		
oning: Various	Acreage: 10.3	Grid #: SE4815
ereby certify that (I am) (I have been authorized to a	act for) owner of the property described ab	ove and that I petition to rezone it in conformance with Title 21 of the
plication, and that it does not assure approval of the	no that payment of the application fee is no	ove and that I petition to rezone it in conformance with Title 21 of the onrefundable and is to cover the costs associated with processing this
partment Staff, the Planning and Zoning Commissi	ion, or the Assembly for administrative rea	onrefundable and is to cover the costs associated with processing this d hearing dates are tentative and may have to be postponed by Planni
 		JUI 13,
1920		
	1 on the	
ate Signature (Agent	ts must provide written prod of author	orization)
1	The state of the s	meation
Poster & Affidavit:	Fee:	Case Number:
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COMPREHENS	DAT DI ANIMEON	DMATION					
	IVE PLAN INFO		n 🔲 Rur	al			
	West Anchorage P		Inside	□ Outside			
	Major Urban Eleme						
☐ Major Emplo	_		Redevelopment	/Mixed Use Area	☐ Town Cer	nter	
	d Commercial Ce	onter	☐ Industrial Cente				
	portive Developm			•			
I			esification:			· · · · · · · · · · · · · · · · · · ·	
Eagle River-Chugiak-Peters Creek Land Use Classification: Commercial Industrial Parks/Open Space Public Land Institutions							
Marginal land	d	e/Slope Affected	Special Study				
Residential a		dwelling units p					
Girdwood-Turna		arrowing trinto p					
Commercial	Indus	trial	✓ Parks/Open Sp	ace	Public La	nd Institutions	
	d Alpine	e/Slope Affected	☐ Special Study				
Residential a		dwelling units p					
			•	· · · · · · · · · · · · · · · · · · ·			
			<u></u> .·				
	TAL INFORMATI	ON None	☑ "C"	□ "B"	☑ 'A'	· · · · · · · · · · · · · · · · · · ·	
Wetlands Classifi	саноп:	_	☐ Blue Zone	Red Zone	E A		
Avalanche Zone:		☑ None ☑ None	100 Year	500 Year			
Floodplain:		[7] NOH a	[] 100 leal	☐ "3"	□ "4"	□ "5"	
Seismic Zone (Ha	arding/Lawson):	<u> </u>	LJ ²	ш ,	<u> </u>	<u> </u>	
			s that have occurred in t	the last 5 years for	all or portion of site)	
Rezoning		umber:		 	·		
Preliminary l			Number(s): S-1093	<u> </u>			
☑ Conditional							
Zoning Varia		 				······································	
<u> </u>	nforcement Action						
Building of Land Use Permit for:							
☐ Wetland permit ☐ Army Corp of Engineers ☐ Municipality of Anchorage							
			,			·	
APPLICATION	ATTACHMENTS					· · · · · · ·	
Required:		ezoned location	map 🗹 Sig	gnatures of other	petitioners (if an	у)	
Narrative statement explaining need and justification for the rezoning; the proposed land use and development; and the probable time frame for development.							
1	•	bly ordinance to e		•			
Optional:	☐ Building floo	•	Site plans to	scale 🗆	Building Elevati	ons	
C puono	Special limit		☐ Traffic impac		Site soils analy		
			L Hamompac	A dilalysis	one sons analy	515	
	☐ Photographs						
1	p amendments rec	juire a minimum o	of 1.75 acres of land e	excluding right-of	-way or a bounda	ry common to the	
	zone district. ning property owns	er(s) must have o	wnership in at least 5	1% of property to	be rezoned.		



TR 17C, T10N R2E SEC 17 (Plat 73-220) And Tract B, Alpine View Estates Phase 2 (Plat 2005-54)

"ATTACHMENT A"

Introduction:

The purpose of this narrative \ application is to facilitate an Exchange Agreement between the Municipality of Anchorage, Heritage Land Bank (HLB) and Glacier View, LLC, dated February 22, 2007. In essence, the exchange agreement authorized a land swap between Glacier View LLC, and the HLB. HLB is to receive 8.74 acres owned by Glacier View LLC, located in Alpine View Estates Phase 2 (referred to as Alpine View Zoning Amendment Area #1 on the attached exhibit maps), in exchange for 1.93 acres of land located in HLB parcel 06-36, which is located adjacent to and west of Alpine View Estates (referred to as HLB Parcel 06-36 Zoning Amendment Area on the attached exhibit maps). HLB parcel 06-36 was subdivided as Tract 17C, Plat 73-220.

History:

AO 2005-72 was passed by the Assembly on 7/26/2005, and it authorizes the HLB to enter into the Exchange Agreement with Glacier View. The actual Exchange Agreement spells out the terms and responsibilities of both parties in the exchange of land. In the agreement, Glacier View LLC is required to create the parcels of land necessary to facilitate the land swap. Additionally, both parcels must be platted to the appropriate areas, and they must be rezoned from the zoning imposed per AMC 21.09 (A.O. 2005-81).

The Girdwood Land Use Plan must be amended, and that request has been submitted to the Planning and Zoning Commission as well.

Our Proposal:

We are requesting amendment of the HLB Tract, and portions of Tract B, Alpine View Estates, as outlined and shown on the attached exhibits. Specifically, we request that the HLB area, (referred to as HLB Parcel 06-36 Zoning Amendment Area on the attached exhibit maps) currently designated as GCR-1 and GOS, be designated GR-2 (Residential) and the area within Alpine View Estates, (referred to as Alpine View Zoning Amendment Area #1 on the attached exhibit maps) currently designated as GR-2 and GOS, be entirely designated as GOS (Open Space). Finally, we are requesting another small area within Tract "B" of the Alpine View Estates (referred to as Alpine View Zoning Amendment Area #2 on the attached exhibit maps) currently designated as GOS, be entirely designated as GR-4 (Residential).

Narrative

This proposed rezoning is appropriate for the following reasons:

- A. Conformance to Comprehensive Plan.
 - 1. If the proposed zoning map amendment does not conform to the land use classification map contained in the applicable Comprehensive Plan, explain how the proposed rezoning meets one or more of the following standards:
 - a. The proposed use is compatible because of the diversity of uses within the surrounding neighborhood or general area;
 - b. The proposed use may be made compatible with conforming uses by special limitations or conditions of approval concerning such matters as access, landscaping, screening, design standards and site planning; or
 - c. The proposed use does not conflict with the applicable Comprehensive Development Plan goals and policies.

Once the proposed amendment to the Girdwood Area Plan is amended, this proposed zoning amendment will conform to it

- 2. If the proposed zoning map amendment does not conform to the generalized intensity (density) of the applicable Comprehensive Plan map, explain how the proposed rezoning meets the following standards:
- a. In cases where the proposed rezoning would result in a greater residential intensity (density), explain how the rezoning does not alter the plan for the surrounding neighborhood or general area, utilizing one of the following criteria:
- i. The area is adjacent to a neighborhood shopping center, other major high density mode, or principal transit corridor.
- ii. Development is governed by a Cluster Housing or Planned Unit Development site plan.
- b. In cases where the proposed rezoning would result in a lesser residential intensity (density), explain how the rezoning would provide a clear and overriding benefit to the surrounding neighborhood.
- c. Explain how the proposed residential density conforms with the applicable Comprehensive Development Plan goals and policies pertaining to the surrounding neighborhood or the general area.

The proposed zoning amendment will allow a density that is consistent with the multi-family type development of the surrounding property. It is also consistent with the Comprehensive Development Plan goals and policies in the area.

B. A zoning map amendment may be approved only if it is in the best interest of

the public, considering the following factors:

- 1. Describe the effect of development under the amendment and the cumulative effect of similar development on (a) the surrounding neighborhood, (b) the general area, and (c) the community with respect to the following (The discussion should include the degree to which proposed special limitations will mitigate any adverse effect.):
- a. Environment;

The proposed amendment will benefit the environment by allowing development in a suitable area of the HLB parcel 06-36, in exchange for expanding an existing area of open space land.

b. Transportation;

The proposed amendment will not significantly impact the surrounding area in terms of transportation. The existing vehicular and pedestrian circulation system will be sufficient to accommodate the additional 5 units that are proposed.

c. Public Services and Facilities;

The parcel will be serviced by public sewer, water, gas, telephone and electricity, which are all readily available near by.

C. Land Use Patterns;

2. Quantify the amount of undeveloped (vacant) land in the general area having the same zoning or similar zoning requested by this application. Explain why you feel the existing land is not sufficient or is not adequate to meet the need for land in this zoning category?

The zoning in the subject area that was enacted by AMC 21.09 (Girdwood Land Use Regulations) did not take into account the Land Exchange Agreement, A.O. 2005-72. The exchange has necessitated this rezone.

3. When would development occur under the processed zoning? Are public services (i.e., water, sewer, street, electric, gas, etc.) available to the petition site? If not, when do you expect that it will be made available and how would this affect your development plans under this rezoning?

The planned development for the property is planned to start in the Spring/Summer of 2007 or 2008, and should be completed within 3 to 7 years. Public utilities are readily available in the area, and should not be a factor in the timing of the project.

If the proposed rezoning alters the use of the property from that which
is indicated in the applicable Comprehensive Plan, explain how the loss

of land from this use category (i.e., residential, commercial, industrial) might be regained elsewhere in the community?

This rezoning does not effectively change the use or density of this area. The Girdwood Area Plan will be modified so the zoning will be consistent with our proposed zoning.

Content Information

Content ID: 005314

Type: Ordinance - AO

Ordinance amending Girdwood Area Plan in Alpine View Estates **Title:** Phase 2, Tract B, and in a Portion of Tract 17C, T10N, Section 17,

S.M., AK,

Author: perrysu Initiating Dept: Planning

Description: Girdwood Area Plan Amendment PZC Case 2007-086

Keywords: Girdwood Area Plan Amendment

Date Prepared: 8/2/07 2:01 PM **Director Name:** Tom Nelson

Assembly 8/14/07 Meeting Date:

Dukta Haada

Public Hearing 9/11/07 Date:

C.
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Workflow History

WORKHOW HISTORY							
Workflow Name	Action Date	<u>Action</u>	<u>User</u>	Security Group	Content ID		
AllOrdinanceWorkflow	8/2/07 2:19 PM	Checkin	perrysu	Public	005314		
Planning_SubWorkflow	8/2/07 6:42 PM	Approve	nelsontp	Public	005314		
ECD_SubWorkflow	8/3/07 9:28 AM	Approve	thomasm	Public	005314		
OMB_SubWorkflow	8/3/07 1:01 PM	Approve	mitsonjl	Public	005314		
Legal_SubWorkflow	8/3/07 1:05 PM	Approve	fehlenrl	Public	005314		
MuniManager_SubWorkflow	8/3/07 4:31 PM	Approve	abbottmk	Public	005314		
MuniMgrCoord_SubWorkflow	8/3/07 4:31 PM	Approve	abbottmk	Public	005314		